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Message Text

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ORIGIN PA-02

INFO OCT-01 PRS-01 ISO-00 SS-15 SSO-00 CCO-00 /019 R

DRAFTED BY PA/M:REBUTLER:REB
APPROVED BY PA/M:CWFREEMAN,JR.
S/S :RPERITO
DESIRED DISTRIBUTION
PA, S/S, S/PRS
----------311629Z 006914 /50
O 311605Z MAY 77 ZFF4
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TO USDEL SECRETARY IMMEDIATE

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FOR CARTER FROM PA

E.O. 11652: N/A

TAGS: SOPN, OVIP (VANCE)

SUBJECT: PRESS MATERIAL

1. HEREWITH FULL TEXT HEDRICK SMITH PAGE ONE BYLINER NEW YORK TIMES TUESDAY MAY 31 HEADED "CARTER ASSIGNS NUCLEAR PACTS TO A NIXON AIDE."

2. WASHINGTON, MAY 30--TO GIVE A NEW PUSH TO HIS DRIVE TO DETER THE SPREAD OF NUCLEAR WEAPONS, PRESIDENT CARTER HAS SELECTED GERARD C. SMITH, ARMS-CONTROL CHIEF IN THE NIXON ADMINISTRATION, TO BECOME AMABASSADOR AT LARGE FOR HIGH-LEVEL NEGOTIATIONS WITH OTHER NATIONS ON THE NUC-LEAR ISSUE.

3. ONE OF MR. SMITH'S PRINCIPAL TASKS, ADMINISTRATION SOURCES DISCLOSED, WILL BE TO RENEGOTIATE "JUST ABOUT
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ALL" OF THE 30 NUCLEAR-COOPERATION AGREEMENTS BETWEEN THE UNITED STATES AND THE COUNTRIES TO WHICH IT SUPPLIES NUCLEAR TECHNOLOGY OR ENRICHED URANIUM. HE IS A 63-YEAR-OLD LAWYER WHO BEGAN HIS WORK IN THE FIELD WHEN HE JOINED THE STAFF OF THE ATOMIC ENERGY COMMISSION IN 1950.

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4. MR. SMITH IS ALSO EXPECTED TO REPRESENT THE UNITED

STATES AT THE INTERNATIONAL ATOMIC ENERGY COMMISSION IN VIENNA AND IN DELIBERATIONS ON THE LONG-TERM NUCLEAR STUDY AUTHORIZED BY SEVEN WESTERN LEADERS AT THEIR SUMMIT CONFERENCE IN LONDON EARLY THIS MONTH.

5. THOUGH THAT SESSION SMOOTHED OVER DIFFERENCES, PRESIDENT CARTER'S EFFORTS TO CURB THE SPREAD OF BREEDER REACTORS AND PLUTONIUM TECHNOLOGY BECAUSE OF THEIR WEAPONS POTENTIAL HAVE LED TO FRICTIONS WITH EUROPE. ADMINISTRATION OFFICIALS EXPECT HARD NEGOTIATIONS WITH THE WESTERN EUROPEAN PARTICIPANTS IN EURATOM, THE ATOMIC ENERGY AGENCY, BEFORE FUNDAMENTAL DISAGREEMENTS BETWEEN WASHINGTON AND ITS WESTERN ALLIES ARE RESOLVED.

6. BECAUSE OF THE IMPORTANCE THAT MR. CARTER ATTACHES TO THE PROBLEM OF NUCLEAR WEAPONS-SPREAD, ADMINISTRATION SOURCES SAID, HE WANTED SOMEONE WITH THE ARMS-CONTROL EXPERIENCE, INTELLIGENCE AND STATURE OF MR. SMITH TO HANDLE THESE DELICATE NEGOTIATIONS. MR. SMITH WAS REPORTED EARLIER TO HAVE BEEN OFFERED THE POST OF AMBASSADOR TO MOSCOW, AND TO HAVE TURNED IT DOWN.

7. MR. SMITH, A BROAD-SHOULDERED, GRAYING MAN KNOWN FOR A SOLID, NO-NONSENSE STYLE OF NEGOTIATING AND A STRONG COMMITMENT TO DISARMAMENT, JOINED THE GOVERNMENT IN 1950 AS A SPECIAL ASSISTANT TO A MEMBER OF THE ATOMIC ENERGY COMMISSION. FOUR YEARS LATER HE WAS SERV-
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ING AS AN ADVISOR TO SECRETARY OF STATE JOHN FOSTER DULLES ON ATOMIC AND DISARMAMENT PROBLEMS, AND IN 1957 HE BECAME AN ASSISTANT SECRETARY OF STATE FOR POLICY PLANNING.

8. LATER PREIDENT JOHN F. KENNEDY CREDITED HIM WITH HAVING ORIGINATED THE PROPOSAL FOR A COMMUNCATIONS HOT LINE BETWEEN MOSCOW AND WASHINGTON.

9. IN 1969, AT THE START OF THE NIXON ADMINISTRATION, MR. SMITH, A LIFELONG REPUBLICAN, WAS NAMED TO HEAD THE ARMS CONTROL AND DISARMAMENT AGENCY AND TO SERVE AS CHIEF OF THE AMERICAN DELEGATION FOR TALKS WITH THE SOVIET UNION ON LIMITATION OF STRATEGIC ARMS. IN JANUARY 1973, OVERSHADOWED IN THE ACTUAL ARMS NEGOTIATING BY FORMER SECRETARY OF STATE HENRY A. KISSINGER, MR. SMITH RESIGNED THAT POST.

10. IN THE EARLY WEEKS OF THE CARTER ADMINISTRATION,

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THE CHORE OF NEGOTIATING WITH OTHER COUNTRIES LIKE BRAZIL, WEST GERMANY OR FRANCE ON THE NUCLEAR ISSUE

FELL TO UNDER SECRETARY OF STATE WARREN CHRISTOPHER, DEPUTY UNDER SECRETARY JOSEPH NYE OR TO RESIDENT AMBASSADORS.

11. BUT THE ADMINISTRATION BECAME CONVINCED OF THE NEED FOR A SPECIAL NUCLEAR NEGOTIATOR AFTER THE RECENT LONDON SUMMIT MEETING AT WHICH SIX WESTERN LEADERS AGREED TO PRESIDENT CARTER'S CALL FOR A LONG-TERM STUDY OF THE CONFLICTING NEEDS FOR MORE NULCEAR ENERGY AND ADEQUATE CONTROLS TO INSURE THAT THE NEW TECHNOLOGY WOULD NOT SPREAD ATOMIC WEAPONS-MAKING POTENTIAL.

12. "WE HAVE AN AWFUL LOT OF NEGOTIATING TO DO," A HIGH OFFICIAL SAID.
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13. THE PRINCIPAL EFFORT, THE OFFICIAL SAID, WILL BE TO BRING THE NUCLEAR-COOPERATION AGREEMENTS WITH FOREIGN COUNTRIES INTO LINE WITH LEGISLATION THAT PRESIDENT CARTER SUBMITTED TO CONGRESS AFTER HIS DECISION TO FORGO DEVELOPMENT OF PLUTONIUM REPROCESSING IN THIS COUNTRY AND DELAY AMERICAN DEVELOPMENT OF BREEDER REACTORS. THIS WOULD HOLD UNTIL THE EMERGENCE OF SOME NEW TECHNOLOGY THAT WOULD REDUCE THE RISK OF SPREADING NUCLEAR MATERIAL OF WEAPONS-MAKING GRADE TO OTHER COUTNRIES.

14. AT THE MOMENT, THE UNITED STATES HAS NO CONTROL OVER THE MOVEMENT OF NUCLEAR FUELS OR OVER PLUTONIUM REPROCESSING IN WESTERN EUROPE -- CONTROLS THAT MUST BE SOUGHT UNDER TERMS OF THE NEW ADMINISTRATION LEGISLATION. "THAT IS GOING TO BE VERY TOUGH TO GET," ONE ADMINISTRATION OFFICIAL SAID, "AND THE NEW NEGOTIATOR IS THE ONE WHO IS GONG TO HAVE TO DO THE BULK OF THE WORK."

15. SPECIFICALLY, SOME OF THE TERMS OF THE NEW AGREEMENTS WOULD BE MEANT TO GIVE WASHINGTON VIRTUAL VETO POWER OVER THE KIND OF DEAL THAT WEST GERMANY MADE WITH BRAZIL. THE GERMANS PROMISED TO SELL THE BRAZILIANS $2.7 BILLION IN TECHNOLOGY, INCLUDING A PLAN FOR REPROCESSING PLUTONIUM, WHICH IS THE MOST COMMON MATERIAL THAT GOES INTO MAKING HYDROGEN BOMBS. THAT ARRANGEMENT HAS LED TO FRICTIONS BETWEEN BONN AND WASHINGTON AND TO A MORE GENERAL DISPUTE OVER NUCLEAR PROLIFERATION.

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16. IN EFFECT, ADMINISTRATION SOURCES SAID, MR. SMITH WILL BE CHARGED WITH NEGOTIATING MAJOR REVISIONS IN THE AMERICAN NUCLEAR COOPERATION AGREEMENTS WITH THE

MAJOR WEST EUROPEAN COUNTRIES, JAPAN, INDIA AND A NUMBER
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OF OTHER NATIONS IN ORDER TO INSERT THE NEW PROTECTION THAT PRESIDENT CARTER DEEMS NECESSARY. OFFICIALS SAID THESE PROVISIONS WOULD INCLUDE THE FOLLOWING:

17. --NEW "FULL-SCOPE" SAFEGUARDS THAT WILL INCLUDE SAFEGUARDS NOT ONLY FOR REACTOR FUEL PROVIDED BY THE UNITED STATES BUT ALSO FOR FUEL PROVIDED BY OTHER COUNTRIES.

18. --AN UNDERTAKING THAT THE COUNTRIES THAT RECEIVE EITHER HIGHLY ENRICHED OR LOW-ENRICHED URANIUM FROM THE UNITED STATES WILL NOT ATTEMPT ANY NUCLEAR EXPLOSIONS, EVEN FOR PEACEFUL PURPOSES, AND THAT IF THEY DO, THE UNITED STATES WILL BE FREE TO BREAK OFF ALL FURTHER NUCLEAR COOPERATION INCLUDING THE SUPPLY OF FUEL.

19. --EVEN IF THE UNITED STATES DOES BREAK OFF COOPERATION UNDER SUCH CIRCUMSTANCES, THE ADMINISTRATION WANTS TO INSURE THAT SAFEGUARDS FROM THE INITIAL AGREEMENT WILL STILL REMAIN IN FORCE.

20. --THE CONDITION THAT THE UNITED STATES WILL HAVE THE RIGHT OF CONSENT, OR APPROVAL, OVER TRANSFERS TO THIRD COUNTRIES OF EQUIPMENT "SUPPLIED OR DERIVED FROM EQUIPMENT SUPPLIED" BY THE UNITED STATES. THIS WOULD GIVE THE UNITED STATES PARTIAL VETO POWER OVER SUCH PACTS AS THE ONE REACHED BETWEEN WEST GERMANY AND BRAZIL.

21. --THE CONDITION THAT THE UNITED STATES WOULD HAVE THE RIGHT OF APPROVAL OVER DISPOSITION OF SPENT FUEL SUPPLIED BY THE UNITED STATES OR DERIVED FROM PROCESSES USING AMERICAN TECHNOLOGY OR REACTORS. THIS WOULD ALSO TEND TO LIMIT THE RIGHT OF COUNTRIES SUCH AS WEST GERMANY TO MAKE DEALS OF THE BRAZILIAN TYPE.

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22. AS PART OF ITS EFFORT TO SWING WORLD OPINION

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BEHIND THE PRESIDENT'S CAMPAIGN AGAINST NUCLEAR SPREAD, THE ADMINISTRATION HAS ALREADY BEEN EXCHANGING IDEAS WITH ABOUT 3U COUNTRIES, POINTING TOWARD A MEETING THIS FALL OF ALL NATIONS THAT HAVE MAJOR INTERESTS IN DEVELOPMENT OF NUCLEAR POWER.

23. ADMINISTRATION PLANS CALL FOR MR. SMITH, AS AMBAS-SADOR AT LARGE ON THE NUCLEAR ISSUE, TO WORK CLOSELY WITH MR. NYE, WHO HEADS AN INTERAGENCY TASK FORCE ON NUCLEAR PROLIFERATION AND HAS BEEN REPRESENTING THE

UNITED STATES AT THE LONDON SUPPLIERS CONFERENCE, THE GROUP OF THE MAIN NUCLEAR POWERS. END TEXT. CHRISTOPHER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: TOSEC, PRESS COMMENTS, NUCLEAR PROLIFERATION, PERSONNEL APPOINTMENTS, AMBASSADORS, NEGOTIATIONS, NUCLEAR COOPERATION PROGRAMS
Control Number: n/a
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Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
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Executive Order: N/A
Errors: N/A
Expiration:
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Office: ORIGIN PA
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
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Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2375958
Secure: OPEN
Status: NATIVE
Subject: PRESS MATERIAL
TAGS: SOPN, OVIP, MNUC, TECH, US, XX, NEW YORK TIMES, (VANCE, CYRUS R), (CARTER, JIMMY), (SMITH, HEDRICK), (SMITH, GERARD C)
To: SECRETARY
Type: TE
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Review Markings:
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